# Ecosystem-based management and the role of marine spatial planning

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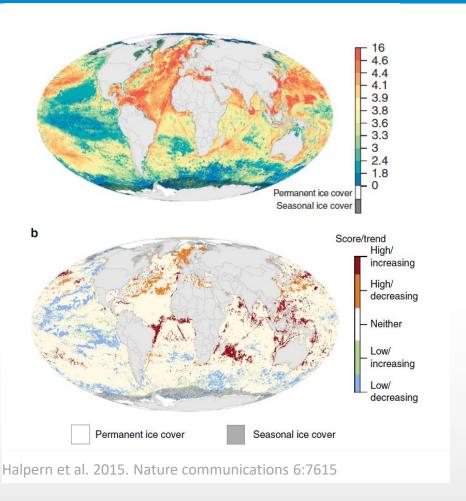
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EU Marine Board, 6th of February 2019

### The need for marine ecosystem-based management



"Doubling of the economic value of ocean industries to US\$3 trillion over the next 20 years as a result of expansion of existing industries and the emergence of new industries" OECD (2016)



"Aquaculture plays a major role in meeting the rising demands for fish products and protein"

Larsen & Roney (2013)



### The need for marine ecosystem-based management

RESEAR CH

MARINE CONSERVATION

#### Marine defaunation: Animal loss in the global ocean

Douglas J. McCauley,18 Malin L. Pinsky,2 Stephen R. Palumbi,5 James A. Estes,4 Francis H. Jovce, 1 Robert R. Warner<sup>1</sup>



**ARTICLE** 

Received 12 Nov 2014 | Accepted 17 Mar 2015 | Published 24 Apr 2015

Biodiversity enhances ecosystem multifunctionality across trophic levels and habitats

Jonathan S. Lefcheck<sup>1</sup>, Jarrett E.K. Byrnes<sup>2</sup>, Forest Isbell<sup>3</sup>, Lars Gamfeldt<sup>4</sup>, John N. Griffin<sup>5</sup>, Nico Eisenhauer<sup>6,7</sup>, Marc J.S. Hensel<sup>2</sup>, Andy Hector<sup>8</sup>, Bradley J. Cardinale<sup>9</sup> & J Emmett Duffy<sup>1,10</sup>

doi:10.1038/nature11118

#### A global synthesis reveals biodiversity loss as a major driver of ecosystem change

David U. Hooper<sup>1</sup>, E. Carol Adair<sup>2,3</sup>, Bradley J. Cardinale<sup>4</sup>, Jarrett E. K. Byrnes<sup>2</sup>, Bruce A. Hungate<sup>5</sup>, Kristin L. Matulich<sup>6</sup>, Andrew Gonzalez<sup>7</sup>, J. Emmett Duffy<sup>8</sup>, Lars Gamfeldt<sup>9</sup> & Mary I. O'Connor<sup>2</sup>,

important to the productivity and sustainability of Earth's eco-duction (biomass production by plants) and decomposition (mass loss systems 1-4 Further species loss will accelerate change in ecosystem of plant litter) in a variety of e

Evidence is mounting that extinctions are altering key processes manipulations of a variety of environmental changes on primary pro-

#### **RESEARCH** ARTICLE

#### **Impacts of Biodiversity Loss on Ocean Ecosystem Services**

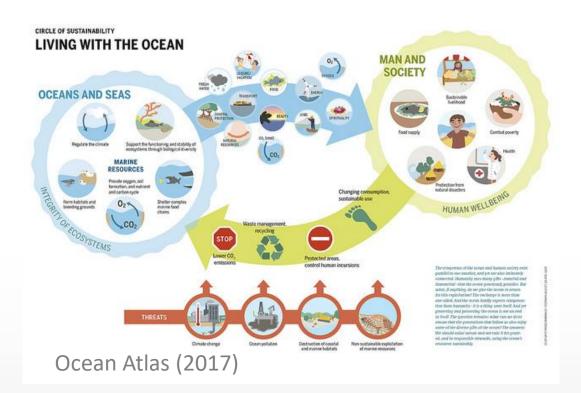
Boris Worm,1\* Edward B. Barbier,2 Nicola Beaumont,3 J. Emmett Duffy,4 Carl Folke, 5,6 Benjamin S. Halpern, 7 Jeremy B. C. Jackson, 8,9 Heike K. Lotze, 1 Fiorenza Micheli, 10 Stephen R. Palumbi, 10 Enric Sala, 8 Kimberley A. Selkoe, 7 John J. Stachowicz, 11 Reg Watson 12

species provide critical services to society (6), the role of biodiversity per se remains untested at the ecosystem level (14). We analyzed the effects of changes in marine biodiversity on fundamental ecosystem services by combining available data from sources ranging from smallscale experiments to global fisheries.

Experiments. We first used meta-analysis of published data to examine the effects of variation in marine diversity (genetic or species richness) on primary and secondary produc-



### The need for marine ecosystem-based management



Ecosystem-based management (EBM):

- encompasses the interconnectedness of natural systems
- Considers all ecological and socio-economic functions and processes within management boundaries

Katsanevakis et al. (2011)



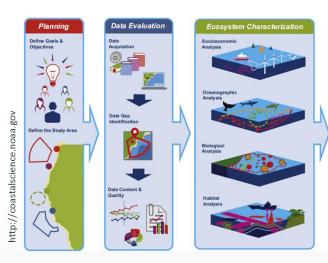
### **Tools for EBM implementation**

- Marine Spatial Planning (MSP; Ehler and Douvere 2009)
- Integrated Ecosystem Assessment (IEA; Levin et al 2009)
- Systematic Conservation Planning (SCP; Pressey and Bottrill 2009),
- Integrated Oceans Management (IOM; Foster et al 2005)
- Ecosystem Approach to Fisheries/Management (EAF/M or EBM; Arkema et al 2006; Fletcher and Bainchi 2014; Long et al 2015).



### MSP process







www.plancoast.eu



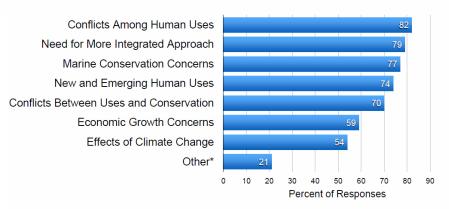
#### MSP - Global perspective

#### MSP process characteristics

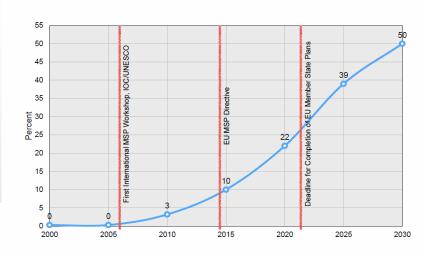
Place-based	Focusing on marine spaces that people can understand, relate to, and care about
Participatory	Building and engaging a broad base of stakeholders to ensure long-term support for management of the marine space
Multi-objective and integrated	Achieving social and economic objectives as well as ecological; including all important economic sectors
Strategic and future- oriented	Considering alternative scenarios and means to achieve a desired spatial vision of the marine space
Ecosystem-based	Focusing on maintaining coastal and marine ecosystem services over time
Continuing and adaptive	Emphasising performance monitoring and evaluation of the success of management actions—and learning by doing
Government led	Engaging the institutions primarily responsible for implementing the plan

#### Charls Ehler, UNESCO MSP conference 2017

#### MSP drivers; n=64 MSP responses



### Percent of Surface Area of World's Exclusive Economic Zones Covered by Approved Marine Spatial Plans



### **EU Marine Spatial Planning Directive (2014/89/EU)**

Cross-cutting policy tool that contributes to "sustainable growth of maritime economies, the sustainable development of marine areas and the sustainable use of marine resources" while "applying an ecosystem-based approach as referred to in Article 1(3) of Directive 2008/56/EC with the aim of (...) achievement of good environmental status" (EC, 2014a)

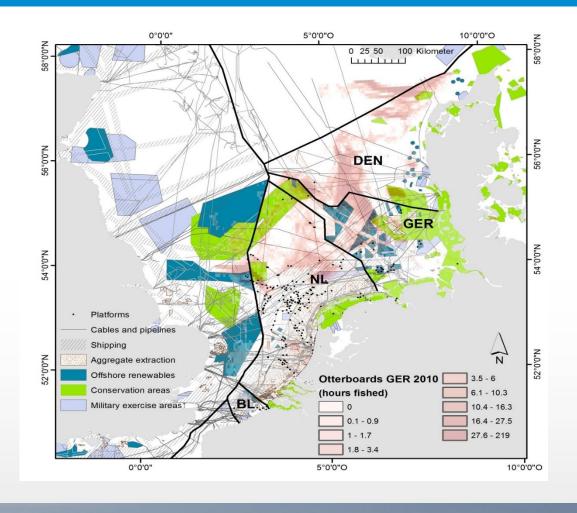
#### MSP Directive (2014/89/EU):

- to be integrated in national legislation by 2016
- to be completed in 2021
- method of implementation is dedicated to the member states
- cross-border coordination with other member states is desired (MSP key principle 8)
   to develop common standards and action plans on an international scale

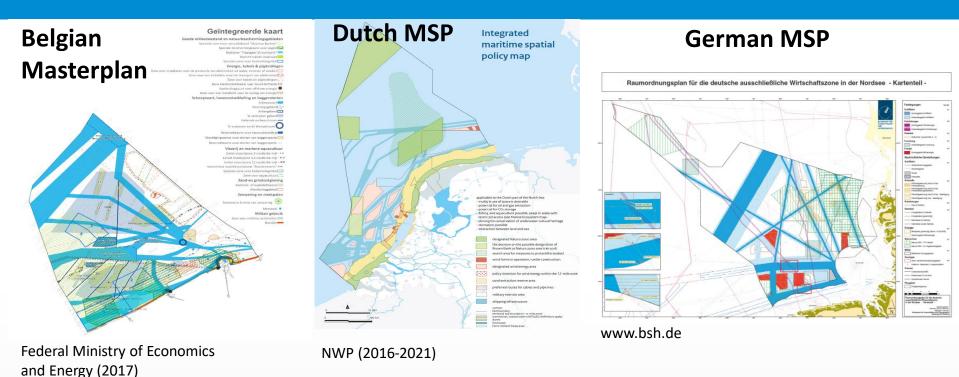


### Spatial management in the southern North Sea





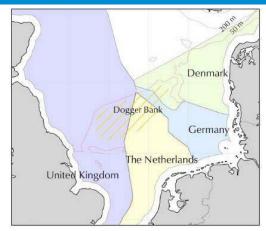
### **Spatial management in the southern North Sea**

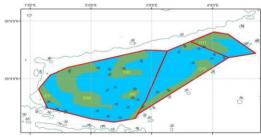


- Member states have different planning approaches, visions and objectives
- No coherent planning across boundaries
- Fisheries is currently not considered in most MSP processes



### Spatial management in the southern North Sea



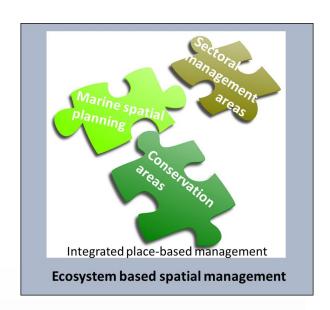


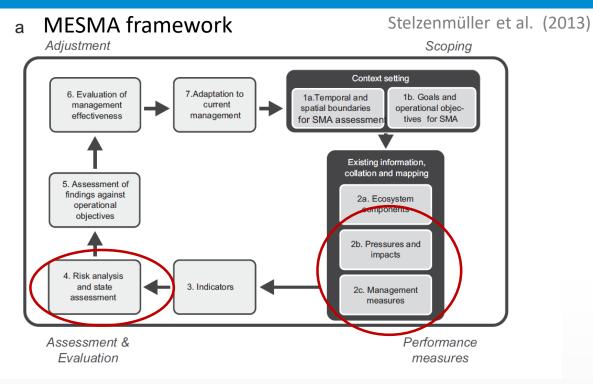
- DK no N2000 area
- N2000 in NL, UK, DE
- Windfarmcluster in UK





#### How to move towards an ecosystem-based MSP process?





#### **Ecosystem-based MSP processes should...**

.....have operational objectives which address the reduction of the risk of cumulative effects of human activities on key ecosystem components and functions

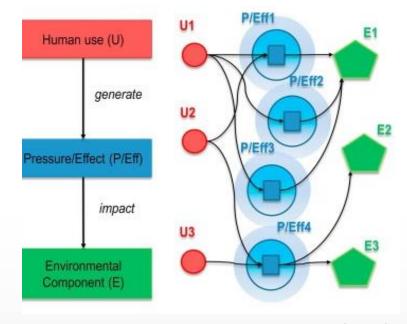
.....consider ecosystem state changes due to e.g. climate change

.....built in trade-off analysis for weighing management options



#### Cumulative effect assessments (CEAs) and marine management

- CEAs are holistic evaluations of the combined effects of human activities and natural processes on the environment
- Marine CEAs are inherently complex due to high level of connectivity and complex biophysical processes



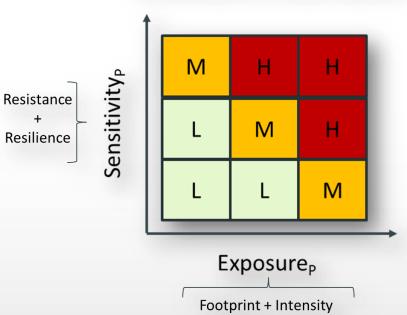
Menegon et al. (2018)



### **CEAs and marine management**

Common conceptual understanding of the quantification of ecosystem state vulnerability:

Vulnerability<sub>P</sub>=Sensitivity<sub>P</sub> X Exposure<sub>P</sub>



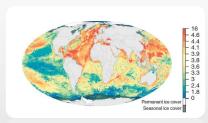
## Decadal trend of quantifying/mapping cumulative effects with raster algebra:

$$I_C = \sum_{i=1}^{n} \sum_{j=1}^{m} D_i * E_j * \mu_i$$
, Halpern et al. (2008)

$$RiskCI_{cell} = \sum_{i} P_{i} \cdot LS_{j} \cdot is_{ij} \cdot w_{i}$$
 Stelzenmüller et al. (2010)

$$CI = \sum_{i=1}^{l} \sum_{j=1}^{m} \sum_{k=1}^{n} s(U_i, P_j, E_k) i \Big( U_i, M(U_i, P_j, E_k) \Big) d(E_k)$$
 Gissi et al. (2017)

And probably many more modifications......

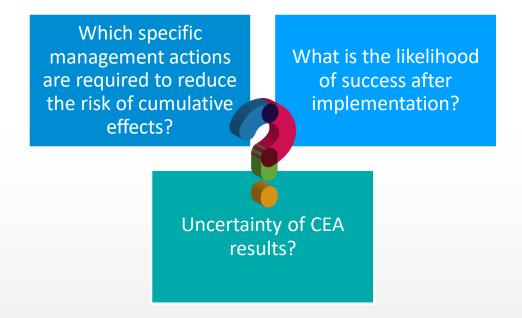


Halpern et al. (2008)



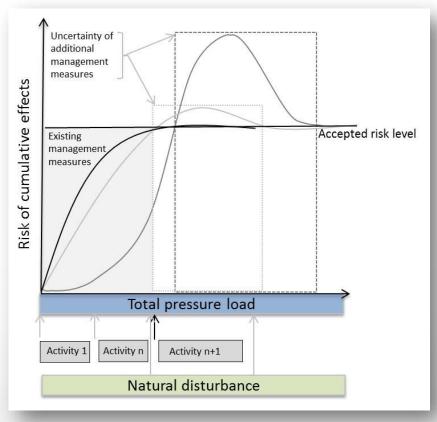
### **CEAs and marine management**

- Policy drivers for CEAs exist from global (e.g. UNCLOS) and regional (MSFD) to national levels (MSP)
- CEAs are hardly considered in real management process





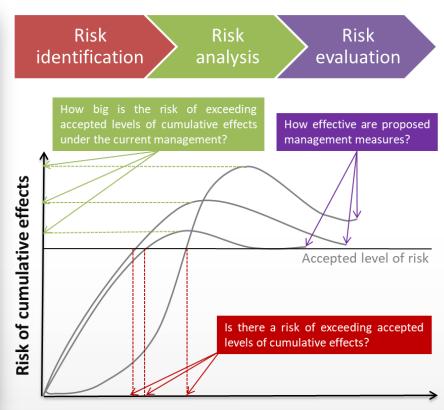
### Framework for risk based CEAs – Scientific challenges



Stelzenmüller et al. (2018)



2016-2020



**Exposure to human and natural pressures** 



#### **Summary**

- EBM considers the complexity of coupled human and natural systems
- Policy and management tools for EBM implementation exist
- MSP goes global with common process characteristics embracing EBM
- Current MSP practice shows a mismatch between theoretical process characteristics and actual implementation processes
- Ecosystem based MSP process requires a mandatory consideration of cumulative effects, trade-off analysis and ecosystem change
- Risk based CEA allows to better inform management processes and improve science-policy links



### **Future challenges**

- Development of standards based on best available science to implement ecosystem-based MSP processes
- EBM implementation is not limited by science advancements rather by the mismatch of institutional arrangements (Alexander and Haward 2018)
  - How to overcome those?
- We need success stories



